

**City of Jonesboro, Arkansas**

**Regulatory Basis Financial Statements  
and Other Reports**

**December 31, 2020**

LEGISLATIVE JOINT AUDITING COMMITTEE

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# Arkansas

Sen. Ronald Caldwell  
Senate Chair  
Sen. Gary Stubblefield  
Senate Vice Chair



Rep. Richard Womack  
House Chair  
Rep. Nelda Speaks  
House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF  
Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT INDEPENDENT AUDITOR'S REPORT

City of Jonesboro, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee

### Report on the Financial Statements

We have audited the accompanying regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of the City of Jonesboro, Arkansas, as of and for the year ended December 31, 2020, and the related notes to the financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*

As described in Note 1 of the financial statements, the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### *Adverse Opinion on U.S. Generally Accepted Accounting Principles*

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the City of Jonesboro, Arkansas, as of December 31, 2020, or the revenues, expenditures, and changes in net position and, where applicable, cash flows thereof for the year then ended.

### ***Unmodified Opinions on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, street fund, and other funds in the aggregate of the City of Jonesboro, Arkansas, as of December 31, 2020, the regulatory basis revenues, expenditures, and changes in net position, and the budgetary comparisons for the general fund and street fund for the year then ended in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

### ***Other Matters***

#### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the accompanying regulatory basis financial statements. The accompanying supplementary information and other information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements.

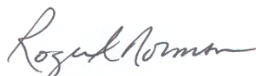
The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

The other information has not been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 14, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of the state constitution, laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT



Roger A. Norman, JD, CPA, CFE, CFF  
Legislative Auditor

Little Rock, Arkansas  
July 14, 2021  
LOM104920

# Arkansas

**Sen. Ronald Caldwell**  
Senate Chair  
**Sen. Gary Stubblefield**  
Senate Vice Chair



**Rep. Richard Womack**  
House Chair  
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House Vice Chair

**Roger A. Norman, JD, CPA, CFE, CFF**  
Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING  
STANDARDS*

### INDEPENDENT AUDITOR'S REPORT

City of Jonesboro, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of the City of Jonesboro, Arkansas, as of and for the year ended December 31, 2020, and the related notes to the financial statements, and have issued our report thereon dated July 14, 2021. We issued an adverse opinion because the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, street fund, and other funds in the aggregate were unmodified.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of the state constitution, laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also reported to management of the City in a separate letter dated July 14, 2021.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT



Marti Steel, CPA  
Deputy Legislative Auditor

Little Rock, Arkansas  
July 14, 2021

# Arkansas

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## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

### MANAGEMENT LETTER

City of Jonesboro, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee

The commentary contained in this letter relates to the following officials who held office during 2020:

Mayor: Harold Perrin  
Finance Director: Steve Purtee  
Police Chief: Rick Elliot

No issues came to our attention that we considered necessary to report to management.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the City Council (or local governing body) and City management, and other parties as required by Arkansas Code, and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

A handwritten signature in cursive script that reads "Marti Steel".

Marti Steel, CPA  
Deputy Legislative Auditor

Little Rock, Arkansas  
July 14, 2021

CITY OF JONESBORO, ARKANSAS  
BALANCE SHEET - REGULATORY BASIS  
DECEMBER 31, 2020

Exhibit A

	<u>General</u>	<u>Street</u>	<u>Other Funds in the Aggregate</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 27,096,887	\$ 4,710,568	\$ 14,100,394
Investments			13,593,610
Accounts receivable	4,347,564	423,416	328,273
Interfund receivables	<u>820,476</u>	<u>17,603</u>	<u>676,199</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 32,264,927</u></b>	<b><u>\$ 5,151,587</u></b>	<b><u>\$ 28,698,476</u></b>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable	\$ 1,430,937	\$ 139,032	\$ 687,285
Interfund payables	165,655	528,147	820,476
Settlements pending			39,303
<b>Total Liabilities</b>	<b><u>1,596,592</u></b>	<b><u>667,179</u></b>	<b><u>1,547,064</u></b>
Fund Balances:			
Restricted	388,696	3,390,534	24,197,222
Committed			783,361
Assigned	52,592	1,093,874	2,605,375
Unassigned	<u>30,227,047</u>	<u></u>	<u>(434,546)</u>
<b>Total Fund Balances</b>	<b><u>30,668,335</u></b>	<b><u>4,484,408</u></b>	<b><u>27,151,412</u></b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b><u>\$ 32,264,927</u></b>	<b><u>\$ 5,151,587</u></b>	<b><u>\$ 28,698,476</u></b>

The accompanying notes are an integral part of these financial statements.



CITY OF JONESBORO, ARKANSAS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2020

Exhibit B

	General	Street	Other Funds in the Aggregate
<b>REVENUES</b>			
State aid	\$ 1,144,342	\$ 5,077,732	\$ 193,903
Federal aid			5,393,576
Property taxes	4,496,436	1,868,339	
Franchise fees	1,549,928		
Sales taxes	35,963,383		29,906
Fines, forfeitures, and costs	1,573,706		
Interest and dividends	521,305	79,189	171,293
Local permits and fees	2,525,400	181,613	43,858
Sanitation fees	88,522		
Advertising and promotion taxes			547,865
Employer/employee contributions			342,913
Park fees, rentals, and sales	471,259		
911 fees			1,655,480
Hangar leases and rentals			253,822
Fuel commissions			74,547
Bus fares			48,040
Donations			379,088
Insurance proceeds	1,296,491	210,623	11,188,407
Net increase/(decrease) in fair value of investments			1,413,333
Other	1,977,809	74,792	107,674
<b>TOTAL REVENUES</b>	<b>51,608,581</b>	<b>7,492,288</b>	<b>21,843,705</b>
<b>EXPENDITURES</b>			
Current:			
General government	6,209,661		4,439,865
Law enforcement	16,646,625		499,763
Highways and streets	10,757	8,848,484	431,447
Public safety	11,099,469		1,598,281
Sanitation	4,836,131		49,056
Health	442,000		
Recreation and culture	5,112,132		2,803,191
Social services	258,622		1,076,230
Advertising and promotion			532,672
Community development			303,249
Public transit			1,273,447
Airport	5,795		3,060,363
<b>TOTAL EXPENDITURES</b>	<b>44,621,192</b>	<b>8,848,484</b>	<b>16,067,564</b>

CITY OF JONESBORO, ARKANSAS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2020

Exhibit B

	<u>General</u>	<u>Street</u>	<u>Other Funds in the Aggregate</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ 6,987,389	\$ (1,356,196)	\$ 5,776,141
OTHER FINANCING SOURCES (USES)			
Transfers in			624,359
Transfers out	(96,212)	(528,147)	
Contribution from water department	<u>521,038</u>		<u>178,962</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>424,826</u>	<u>(528,147)</u>	<u>803,321</u>
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	7,412,215	(1,884,343)	6,579,462
FUND BALANCES - JANUARY 1	<u>23,256,120</u>	<u>6,368,751</u>	<u>20,571,950</u>
FUND BALANCES - DECEMBER 31	<u>\$ 30,668,335</u>	<u>\$ 4,484,408</u>	<u>\$ 27,151,412</u>

The accompanying notes are an integral part of these financial statements.

CITY OF JONESBORO, ARKANSAS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
BUDGET AND ACTUAL - GENERAL AND STREET FUNDS - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2020

Exhibit C

	General			Street		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
REVENUES						
State aid	\$ 1,205,000	\$ 1,144,342	\$ (60,658)	\$ 4,758,000	\$ 5,077,732	\$ 319,732
Property taxes	4,092,710	4,496,436	403,726	1,450,000	1,868,339	418,339
Franchise fees	1,600,000	1,549,928	(50,072)			
Sales taxes	34,014,000	35,963,383	1,949,383			
Fines, forfeitures, and costs	1,796,000	1,573,706	(222,294)			
Interest	418,825	521,305	102,480	150,000	79,189	(70,811)
Local permits and fees	2,594,000	2,525,400	(68,600)	141,000	181,613	40,613
Sanitation fees	49,000	88,522	39,522			
Park fees, rentals, and sales	575,500	471,259	(104,241)			
Insurance proceeds		1,296,491	1,296,491		210,623	210,623
Other	1,483,491	1,977,809	494,318	20,000	74,792	54,792
<b>TOTAL REVENUES</b>	<b>47,828,526</b>	<b>51,608,581</b>	<b>3,780,055</b>	<b>6,519,000</b>	<b>7,492,288</b>	<b>973,288</b>
EXPENDITURES						
Current:						
General government	6,221,291	6,209,661	11,630			
Law enforcement	19,755,836	16,646,625	3,109,211			
Highways and streets	8,000	10,757	(2,757)	9,672,844	8,848,484	824,360
Public safety	11,563,781	11,099,469	464,312			
Sanitation	4,738,301	4,836,131	(97,830)			
Health	442,000	442,000				
Recreation and culture	5,742,227	5,112,132	630,095			
Social services	235,168	258,622	(23,454)			
Airport	15,000	5,795	9,205			
<b>TOTAL EXPENDITURES</b>	<b>48,721,604</b>	<b>44,621,192</b>	<b>4,100,412</b>	<b>9,672,844</b>	<b>8,848,484</b>	<b>824,360</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(893,078)</b>	<b>6,987,389</b>	<b>7,880,467</b>	<b>(3,153,844)</b>	<b>(1,356,196)</b>	<b>1,797,648</b>
OTHER FINANCING SOURCES (USES)						
Transfers in	38,819		(38,819)			
Transfers out	(112,680)	(96,212)	16,468	(360,000)	(528,147)	(168,147)
Contribution from water department	520,000	521,038	1,038			
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>446,139</b>	<b>424,826</b>	<b>(21,313)</b>	<b>(360,000)</b>	<b>(528,147)</b>	<b>(168,147)</b>
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	<b>(446,939)</b>	<b>7,412,215</b>	<b>7,859,154</b>	<b>(3,513,844)</b>	<b>(1,884,343)</b>	<b>1,629,501</b>
FUND BALANCES - JANUARY 1	19,272,634	23,256,120	3,983,486	6,720,256	6,368,751	(351,505)
FUND BALANCES - DECEMBER 31	<b>\$ 18,825,695</b>	<b>\$ 30,668,335</b>	<b>\$ 11,842,640</b>	<b>\$ 3,206,412</b>	<b>\$ 4,484,408</b>	<b>\$ 1,277,996</b>

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020

**NOTE 1: Summary of Significant Accounting Policies**

**A. Financial Reporting Entity**

The City of Jonesboro was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The reporting entity includes all funds of the City.

**B. Basis of Presentation – Regulatory**

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and street fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general and street funds; notes to financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

**General Fund** - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

**Street Fund** - The Street Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Street Fund accounts for and reports the proceeds of state highway turnback and property taxes that are restricted or committed for maintaining and constructing highways and streets.

**Other Funds in the Aggregate** - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Street Funds. The following types of funds are included in this column as follows:

**Special Revenue Funds** - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

**Capital Projects Funds** - Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. See Schedules 1 and 2 for the Capital Projects Fund as reported with other funds in the aggregate.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020

**NOTE 1: Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation – Regulatory (Continued)**

**Other Funds in the Aggregate (Continued)**

Pension Trust Funds – Pension Trust Funds are used to report resources that are required to be held in trust for the members and beneficiaries of pension plans. See Schedules 1 and 2 for Pension Trust Funds as reported with other funds in the aggregate.

Custodial Funds - Custodial Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for the Custodial Fund as reported with other funds in the aggregate.

**C. Basis of Accounting - Regulatory**

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. Liabilities incurred by the government on or before the end of the current period that are paid within 60 days of the end of the current period, are considered to be expenditures of the current period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements. Pension trust funds are reported in a separate column as a part of supplementary information in order to provide users a better understanding of the entity as a whole.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

**D. Assets, Liabilities, and Fund Balances**

**Cash and Cash Equivalents**

For the purpose of financial reporting, “cash and cash equivalents” includes all demand accounts, certificates of deposit and short-term investments with an original maturity of three months or less.

**Investments**

Investments are reported at fair value.

**Settlements Pending**

Settlements pending are considered unremitted payroll related items and clearing account balances not distributed to the appropriate agency, individual, or vendor.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020

**NOTE 1: Summary of Significant Accounting Policies (Continued)**

**D. Assets, Liabilities, and Fund Balances (Continued)**

Fund Balance Classifications

1. Restricted fund balance - amounts that are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
2. Committed fund balance - amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council (passage of an ordinance).
3. Assigned fund balance - amounts that are constrained by the City Council's intent to be used for specific purposes, but are neither restricted nor committed.
4. Unassigned fund balance – amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

**E. Property Taxes**

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year, but are not considered delinquent until after October 15. Property taxes reflected as revenues on the financial statements include the property tax relief distribution made by the State of Arkansas. The purpose of this distribution is to reimburse the municipality for property tax credits in accordance with Arkansas Code.

**F. Budget Law**

State law requires that these procedures be followed in establishing the budgetary data:

- a. Prior to December 1, the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b. The proposed budget is discussed at a City Council meeting prior to adoption.
- c. Prior to February 1, the budget is legally enacted by ordinance or resolution of the City Council.
- d. Appropriations lapse at the end of each year.
- e. Under certain conditions, the budget may be amended subsequent to the year-end.

The budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year.

Basis of Accounting

The City prepared an annual budget on the regulatory basis for the General Fund, Street Fund, and the other operating funds.

CITY OF JONESBORO, ARKANSAS  
 NOTES TO FINANCIAL STATEMENTS  
 DECEMBER 31, 2020

**NOTE 1: Summary of Significant Accounting Policies (Continued)**

**G. Fund Balance Classification Policies and Procedures**

The Municipality's highest level of decision-making authority is its City Council. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the City Council through passage of an ordinance. The City Council is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The Municipality does have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Municipality does have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

The Municipality has a minimum fund balance policy for the general fund. The City will maintain a minimum unassigned fund balance in its general fund of at least 15% of budget year appropriate expenditures. This minimum fund balance is to protect against cash flow shortfalls related to the timing of projected revenue.

**NOTE 2: Cash Deposits with Financial Institutions**

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount	Bank Balance
Insured (FDIC)	\$ 11,084,527	\$ 11,084,527
Collateralized:		
Collateral held by the City's agent, pledging bank or pledging bank's trust department or agent in the City's name	34,780,331	35,778,871
Uncollateralized	39,702	39,702
Total Deposits	\$ 45,904,560	\$ 46,903,100

The above total deposits do not include cash on hand of \$3,289.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2020, \$39,702 of the City's bank balances were exposed to custodial credit risk. The balances exposed to custodial credit risk were deposited in money market accounts consisting of Federated Treasury Obligations, which are not insured or collateralized.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 3: Legal or Contractual Provisions for Deposits and Investments**

State law generally requires that municipal funds be deposited in federally insured banks located in the State of Arkansas. The municipal deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

Pension Trust Funds

State law generally requires that pension funds be deposited in banks. Pension funds may be invested in interest-bearing bonds of the United States, of the State of Arkansas, or of the city in which the board is located, in a local government joint investment trust, in the Arkansas Local Police and Fire Retirement System, or in savings and loan associations duly established and authorized to do business in this state. State law also provides that if the total assets of the pension trust fund exceed \$100,000, the board may employ an investment advisor to invest the assets, subject to terms, conditions, limitations, and restrictions imposed by law upon the Arkansas Local Police and Fire Retirement System.

**NOTE 4: Public Fund Investments**

A summary of investments by fund types is as follows:

Fund Type	December 31, 2020 Fair Value
Pension Trust	\$ 13,593,610

**Trust Fund Investments**

	December 31, 2020
<u>Investments in the Defined Benefit Pension Plan include:</u>	
Separate Accounts	\$ 10,105,099
Mutual Funds	403,277
Exchange Traded funds (ETF)	725,969
Total Defined Benefit Investments	11,234,345
 Investments in the Defined Contribution Pension Plan include:	
Mutual Funds	2,359,265
Total Trust Fund Investments	\$ 13,593,610



CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 4: Public Fund Investments (Continued)**

Investments are reported at fair value. Governmental Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application* establishes a hierarchy based on the valuation assumptions used to measure the fair value of the asset as follows:

- **Level I** – quoted prices in active markets for identical assets
- **Level II** – significant other observable assumptions (e.g., quoted prices for similar instruments in active or inactive markets, etc.)
- **Level III** – significant unobservable assumptions (i.e., prices or valuations using unobservable techniques supported by little or no market activity.)

The City's investments are composed of the following:

	12/31/2020	Quoted Prices in Active Markets for Identical Investments Level I
<b>Investments by fair value level</b>		
Mutual Funds	\$2,762,542	\$2,762,542
Exchange Traded Funds	725,969	725,969
Total investments by fair value level	3,488,511	\$3,488,511
<b>Investments measured at the net asset value (NAV)</b>		
Equity long/short hedge funds	3,665,791	
Event-driven hedge funds	4,039,394	
Global opportunities hedge funds	1,860,845	
Real estate funds	539,068	
Total investment measured at the NAV	10,105,099	
Total investments measured at fair value	\$13,593,610	

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table.

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
<b>Investments measured at NAV</b>				
Equity long/short hedge funds (1)	\$ 3,665,791	-	daily	one-day
Event-driven hedge funds (2)	4,039,394	-	daily	one-day
Global opportunities hedge funds (3)	1,860,845	-	daily	one-day
Real estate funds (4)	539,068	-	daily	one-day
	\$10,105,099			

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 4: Public Fund Investments (Continued)**

1. Equity long/short hedge funds. This type includes investments in 7 hedge funds that invest both long and short term strategies primarily in U.S. common stocks and bonds. Management of each hedge fund has the ability to shift investments from value to growth strategies, from small to large capitalization stocks, and from a net long position to a net short position. The fair values of the investments in this type have been determined using the NAV per share of the investments.
2. Event-driven hedge funds. This type includes 3 investment funds. One fund invests approximately 80% of its net assets, plus any borrowings for investment purposes, in debt securities held by the Barclays U.S. aggregate Bond index which includes investment grade, fixed rate debt issues. The second fund invests primarily in intermediate-term, fixed-income investments such as public and private corporate bonds, commercial and residential mortgages, asset-backed securities, and US government and agency backed securities. The third fund invests approximately 80% of its net assets, plus any borrowings for investment purposes, in below investment grade bonds (sometimes called "high yield bonds" or "junk bonds"). The fair value of the investment in this type has been determined using the NAV per share (or its equivalent) of the investments.
3. Global opportunities hedge. This type includes investments in 4 hedge funds. The first holds at least 80% of its net assets in value equity securities of small, medium, and large market capitalization companies outside the U.S. The second holds securities in companies with their principal place of business outside the U.S.; companies for which the principal securities market is outside the U.S.; or companies, regardless of where their securities are traded, derive 50% of their total revenue outside of the U.S. This hedge fund invests at least 80% in companies similar in size to companies included in the Citigroup Extended Market Index (EMI) World ex US. The third hedge fund invests in equity securities of companies with small to medium market capitalization in emerging market countries. The fourth holds securities with assets in companies in at least three different countries and which derive 50% or more of total revenue from goods or services produced outside of the U.S. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments.
4. Real estate funds. This type includes one fund. One fund that invests primarily in commercial real estate holdings. It focuses on properties that return both lease income and appreciation of the buildings' marketable value. This investment option is subject to investment and liquidity risk and other risks inherent in real estate such as those associated with general and local economic conditions. Investors may not be able to immediately withdraw funds contributed to the separate account.

Other required disclosures for investments:

- Credit risk- This is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City's investments subject to credit risk at December 31, 2020 was \$5,611,126 (41.3%). Morningstar Rating Service rates the fixed income funds on five levels ranging from low to high. The Morningstar rating for these investments were rated as follows: \$19,328 (1%) high, \$4,109,934 (73%) above average, \$229,432 (4%) average, and \$1,252,431 (22%) below average.
- Interest Rate Risk –Interest rate risk is the risk that the value of investments will be reduced when market interest rates climb higher than the interest rate of the investment. The City invests in separate accounts and mutual funds which hold investments in both government and corporate bonds. The City had invested a total of \$5,591,798 (41.1%) in such funds at December 31, 2020.
- Foreign Currency Risk – This risk relates to the adverse effect on the fair value of an investment from changes in exchange rates. The City has investments totaling \$ 1,860,845 (14%) in mutual funds and separate accounts that may be affected by such changes in exchange rates.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 5: Accounts Receivable**

The accounts receivable balance at December 31, 2020, is composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Federal aid			\$ 264,863
Property taxes	\$ 522,192	\$ 199,806	
Franchise fees	280,813		
Sales taxes	3,075,785		2,214
Fines, forfeitures, and costs	89,155		
Interest and dividends	855		
Local permits and fees	50,423	2,920	963
Sanitation fees	6,678		
Advertising and promotion taxes			37,145
Park fees, rentals, and sales	1,041		
911 fees			8,849
Fuel commissions			4,546
Bus fares			1,324
Insurance proceeds		167,348	
Other	320,622	53,342	8,369
Totals	<u>\$ 4,347,564</u>	<u>\$ 423,416</u>	<u>\$ 328,273</u>

**NOTE 6: Accounts Payable**

The accounts payable balance at December 31, 2020, is composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Vendor payables	\$ 1,430,937	\$ 139,032	\$ 676,267
Salaries payable			8,570
Payroll taxes payable			2,448
Totals	<u>\$ 1,430,937</u>	<u>\$ 139,032</u>	<u>\$ 687,285</u>

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 7: Interfund Balances**

Individual fund interfund receivable and payable balances are as follows:

	December 31, 2020	
	Interfund Receivables	Interfund Payables
General Fund	\$ 820,476	\$ 165,655
Street Fund	17,603	528,147
Other Funds in the Aggregate:		
Special Revenue Funds:		
Federal Grants	12,637	402,950
Jonesboro Economic Transportation System	528,147	315,000
Community Development Block Grant	25,172	100,000
Cemetery		828
Capital Projects Funds:		
Capital Improvement	110,243	1,698
 Totals	 \$ 1,514,278	 \$ 1,514,278

Interfund receivables and payables consist of interfund loans, matching portion of grant obligations, and interest due between funds. These balances are expected to be repaid in 2021 as funds become available.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 8: Details of Fund Balance Classifications**

Fund balance classifications at December 31, 2020, are composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Fund Balances:			
Restricted for:			
General government			\$ 152,908
Law enforcement	\$ 193,394		
Highways and streets	86,657	\$ 3,390,534	
Public safety	80,045		260,539
Recreation and culture	28,600		
Advertising and promotion			462,966
Community development			58,351
Public transit			104,009
Airport			9,478,048
Pension benefits			13,680,401
Total Restricted	388,696	3,390,534	24,197,222
Committed for:			
Social services			783,361
Assigned to:			
General government	37,957		
Law enforcement	14,635		
Highways and streets		1,093,874	
Public safety			556,003
Public transit			166,483
Airport			630,000
Capital outlay			1,252,889
Total Assigned	52,592	1,093,874	2,605,375
Unassigned	30,227,047		(434,546)
Totals	\$ 30,668,335	\$ 4,484,408	\$ 27,151,412

**NOTE 9: Deficit Fund Balances**

The following fund has a deficit fund balance as of December 31, 2020:

	December 31, 2020
Other Funds in the Aggregate:	
Special Revenue Funds:	
Federal Grants	\$ (434,546)

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 10: Legal Debt Limit**

A. Property Tax Secured Bonded Debt

The City is subject to a constitutional limitation for bonded indebtedness equal to 20% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2020, the legal debt limit for the bonded debt was \$293,130,360. There were no property tax secured bond issues.

B. Short-term Financing Obligations

The City is subject to a constitutional limitation for short-term financing obligations equal to 5% of the assessed value of taxable property within the City as determined by the last tax assessment. At December 31, 2020, the legal debt limit for short-term financing obligations was \$75,033,406. There were no short-term financing obligations.

**NOTE 11: Commitments**

Total commitments consist of the following at December 31, 2020:

	December 31, 2020
Long-term liabilities	\$ 5,144,253
Construction contracts	3,498,052
Refundable contractor deposits	466,670
 Total Commitments	 \$ 9,108,975

Long-term liabilities

Long-term liabilities at December 31, 2020, are comprised of the following:

	December 31, 2020
Compensated absences consisting of accrued vacation and sick leave adjusted to current salary cost.	\$ 5,144,253

Due to the City's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

Post Employment Benefits Other Than Pensions

The amount of any actuarially determined accrued liability for post employment benefits other than pensions was not determined.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 11: Commitments (Continued)**

Estimated Cost of Landfill Closure and Postclosure Care Costs

State and federal laws require that the City of Jonesboro place a final cover on its Class IV landfill when closed and perform certain maintenance and monitoring functions at the landfill site after closure. On March 29, 2007, FTN Associates, Ltd submitted a closure and post closure plan for the City's Class IV landfill with an estimated cost of \$7,500 based on the most expensive costs of post closure care for a two-year period. At the end of the two-year period, the Arkansas Department of Environmental Quality (ADEQ) confirmed the presence of methane gas and requires the City to monitor the gas and ascertain compliance with Regulation 22.415 Explosive Gas Control. Included in the postclosure care requirements, the landfill gas monitoring and landfill gas collection and control systems will be operated until such time that three consecutive quarterly monitoring events indicate no exceedances of the regulatory limits. Until the gas extraction and monitoring requirements of the postclosure care plan have been completed, the facility must remain in postclosure care status according to Regulation 22.1302(c) (4) (ii). On May 4, 2020, the City renewed a letter of credit from Centennial Bank in the amount of \$64,000 to satisfy financial assurance requirement of \$120,013 in estimated two year post closure costs for the Arkansas Department of Environmental Quality. The City now has permission from the ADEQ to monitor the methane gas and provide a report to the ADEQ annually. On April 3, 2020, the Arkansas Department of Energy and Arkansas Department of Environmental Quality (ADEQ) granted the City interim authority to construct and commence use of the landfill due to tornado damage debris. The landfill received approximately 15,000 cubic yards of class IV waste in 2020. The tornado debris site is awaiting final vegetative cover to be placed in post closure care

Construction Contracts

The City was contractually obligated for the following construction contracts at December 31, 2020:

Project Name	Completed or Estimated Completion Date	Contract Balance December 31, 2020
Shooting Sports Complex	January 1, 2025	\$ 954,525
Harrisburg Road Widening	September 1, 2021	31,737
Veteran's Village	May 1, 2021	243,312
University Heights Link Trail	October 1, 2021	78,294
Airport Master Plan	July 1, 2022	36,553
Lease T-Hangers	May 13, 2021	490,352
Airfield Lighting and Signage	September 20, 2021	1,196,242
Environmental Analysis	July 1, 2022	62,400
Maintenance Hanger Reconstruction	April 13, 2022	131,500
Taxiway Airport Repair	June 15, 2021	82,098
Taxiway Rehabilitation	June 15, 2021	29,800
Airport Rescue and Fire Fighting Facility	April 13, 2022	161,239
Total Construction Contracts		<u>\$ 3,498,052</u>

Refundable Contractor Deposits

The City receives deposits from contractors in lieu of bonds to ensure the completion of subdivisions. The deposits are held by the City until completion of the projects. The balance of contractor deposits at December 31, 2020 is \$466,670.

CITY OF JONESBORO, ARKANSAS  
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**NOTE 12: Interfund Transfers**

The General Fund transferred \$96,212 to Other Funds in the Aggregate (\$26,212 to Metropolitan Planning Organization) for the City's portion of a grant and (\$70,000 to Airport Commission) to supplement operations. The Street Fund transferred \$528,147 to Other Funds in the Aggregate (Jonesboro Economic Transit System) for the City's portion of a grant.

**NOTE 13: Subsequent Events**

On April 13, 2021, the Airport Commission entered into a \$2,320,000 contract with Tate General Contractors for the Airfield Rescue and Fire Fighting Building and Maintenance Hangar Reconstruction

On May 18, 2021, the City entered into a \$1,298,000 contract with Olympus Construction, Inc., for the Jonesboro Shooting Sports Complex Phase 2C.

**NOTE 14: Related Party Transactions**

City Water and Light provides residents of the City of Jonesboro electrical, water, and wastewater services. Although City Water and Light operates as a separate organization, the City Council appoints six of its sixteen board members. Separate financial statements are available at 400 East Monroe Avenue, Jonesboro, Arkansas 72401. During 2020, City Water and Light contributed a total of \$521,038 and \$178,962 to the City's General and Capital Improvement Funds for the purchase of a fire truck and capital expenditures, respectively. City Water and Light also provided street lights, fire hydrants, and free utility service to city buildings for a total value of \$2,122,470.

**NOTE 15: Joint Ventures**

A. Craighead County – Jonesboro Public Library

Craighead County and the City of Jonesboro entered into an agreement in July 1941 in accordance with Ark. Code Ann. § 13-2-401 to establish the Craighead County – Jonesboro Public Library. The agreement stated that resources would be consolidated in order to provide more complete, efficient and economical service. The County and City were given equal representation on the library board and each entity retained title to all books, bookcases, shelves, desks, etc. that were moved to the Craighead County - Jonesboro Public Library location. Separate financial statements are available at 315 West Oak Avenue, Jonesboro, Arkansas 72401. The City of Jonesboro paid \$2,998,114 to the Craighead County – Jonesboro Public Library for the year ending December 31, 2020.

B. Crowley's Ridge Regional Library

The Craighead County – Jonesboro Public Library and the Poinsett County Library entered into an agreement in February 1978 in accordance with Ark. Code Ann. § 13-2-401 to establish the Crowley's Ridge Regional Library. The agreements states that each county shall provide its own quarters and county and branch library staff members are to be employed by the county library boards with salaries to be paid from county library funds. Regional staff members are to be selected by the regional board and the approval of the Arkansas Library Commission. The Craighead County librarian shall serve as the regional librarian and may employ a regional staff with the salaries being provided by regional funds. The Arkansas Library Commission shall supervise the Crowley's Ridge Regional Library for the period of this agreement. Separate financial statements are available at 315 West Oak Avenue, Jonesboro, Arkansas 72401.



CITY OF JONESBORO, ARKANSAS  
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**NOTE 16: Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The City participates in the Arkansas Municipal League Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by municipal officials, employees, and volunteer fire fighters while performing work for the municipality. Rates for municipalities participating in this program are revised by class code on an annual basis by the Arkansas Workers' Compensation Commission.

**Municipal Vehicle Program**

- A. Liability - This program may pay all sums the municipality legally must pay as damages because of bodily injury, death or property damage to which this agreement applies involving a covered municipal vehicle and for which the municipality is liable. The limit of payment by the program is as follows: \$25,000 because of bodily injury to or death of one person in any one accident; \$50,000 because of bodily injury to or death of two or more persons in any one accident; and \$25,000 because of injury to or destruction of property of others in any one accident. The City shall pay into the program each year a charge established annually by the program administrator for covered municipal vehicles and self-propelled mobile equipment owned or leased by the City.
- B. Physical Damage - This program covers motor vehicles and permanently attached equipment which are the property of the participating municipality. Property is valued at the full cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$1,000 per occurrence. The City agrees to pay into the program each year a service charge established annually by the program administrator for covered property.

Municipal Property Program - This program covers insurable property and equipment, exclusive of motor vehicles and water vessels, which belong to or are in the care, custody, or control of a participating municipality. Property is valued at the full cost to repair or replace the property after deduction of depreciation or as agreed to by the participating municipality and program. Loss amounts payable will be reduced by the deductible amount of \$10,000, or in the case of flood or earthquake, \$100,000. The municipality agrees to pay into the program each year a service charge established annually by the program administrator for property for which the municipality desires coverage.

Municipal Legal Defense Program - The program shall, at the sole discretion of the program administrators, provide extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government of a participating municipality and pay extraordinary judgments (for actual damages – not punitive damages) imposed on municipal officials and employees and the municipal government. The program shall never be liable to reimburse the municipal government, municipal officials, and employees because of judgment in any one lawsuit for more than 25% of the program's available funds at time the lawsuit was filed or the judgment becomes final, or \$1 million, whichever is less. The City agrees to pay into the program each year a charge established by the steering committee. Each city also agrees to pay the first \$3,000 of the aggregate cost for all expenses on each lawsuit. This cost deposit is not refundable.

The City also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the Municipal Aid Fund. There is a \$2,500 deductible per occurrence.

CITY OF JONESBORO, ARKANSAS  
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**NOTE 17: Local Police and Fire Retirement System (LOPFI)  
(A Defined Benefit Pension Plan)**

Plan Description

The City contributes to the Local Police and Fire Retirement System (LOPFI), an agent multiple employer retirement system that acts as a common investment and administrative agent for cities and towns in Arkansas. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Local Police and Fire Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for LOPFI. That report may be obtained by writing to Arkansas Local Police and Fire Retirement System, 620 W. 3<sup>rd</sup>, Suite 200, Little Rock, Arkansas 72201, by calling 1-866-859-1745, or on their website [www.lopfi-prb.com](http://www.lopfi-prb.com).

On October 1, 1997 and December 31, 2012, administration of the City of Jonesboro Firemen's Pension and Relief Fund and the City of Policemen's Pension and Relief Fund, respectively, was transferred to LOPFI. The benefit structure of these plans was not changed.

Funding Policy

The employee contribution rate depends on the type of service being rendered and whether or not the service is also covered by Social Security. The different employee contribution rates required by state law are:

- A. Paid service not covered by Social Security: 8.5% of gross pay
- B. Paid service also covered by Social Security: 2.5% of gross pay
- C. Volunteer fire service: no employee contribution

The City is required to contribute at an actuarially determined rate. The contribution requirements of plan members are established and may be amended by State law. The contribution requirements of the City are established and may be amended by the LOPFI Board of Trustees. The plan is also funded with state insurance tax. The City's contribution to the plan was \$2,326,869 and the amount of insurance tax paid by the state to the plan for the benefit of the City was \$1,718,552 for the year ended December 31, 2020.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at December 31, 2020 (actuarial valuation date and measurement date) was \$27,567,102.

**NOTE 18: Nonuniformed Employee's Pension Plan  
(A Defined Benefit Plan)**

Plan Description

Paid nonuniformed employees participate in the Nonuniformed Employee's Pension Plan, a single employer pension plan. Any pension plan member who has attained the age of sixty five years and has served as an employee for at least five years is entitled to receive a monthly pension. Benefits are based on years of service and are equal to 1.5% for each year of service times the career average earnings. Retired employees shall receive a monthly benefit of not less than \$50. The plan allows for early retirement at age fifty-five with reduced benefits. The plan also provides for similar benefits upon the physical or mental disability of participant. The plan provides for survivor benefits equal to the employee's contribution plus interest.

CITY OF JONESBORO, ARKANSAS  
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**NOTE 18: Nonuniformed Employee's Pension Plan (Continued)  
(A Defined Benefit Plan)**

The City contributes the annual required contribution necessary to fund the unfunded actuarial accrued liability over 30 years.

On December 20, 2011, the Jonesboro City Council approved resolution no. 11:228 to freeze the Nonuniformed Employee's Defined Benefit Pension Plan. Employees will not earn any additional benefits after the effective date (December 31, 2011), and the employees' service with the City after the effective date will not be included in the determination of the employees benefits under the Plan. Employees who are first hired after December 31, 2011 will not be eligible to participate in the Plan. Employees that have accrued a benefit under the Plan will continue to have their service with the City counted for purposes of vesting under the plan. This means that if an employee has less than five years of service, then their service after December 31, 2011, will still be counted towards the employee becoming 100% vested in their accrued benefits under the Plan (i.e., attaining five years of service).

Net Pension Liability

The City did not have a net pension liability at December 31, 2019 (actuarial valuation date and measurement date).

**NOTE 19: Nonuniformed Employee's Pension Plan  
(A Defined Contribution Plan)**

On December 6, 2011, the Jonesboro City Council approved Resolution no 11:212 authorizing a contract to provide services for the Nonuniformed Employees 401 (a) Defined Contribution Plan and 457 (b) Retirement Savings Plan and Trust to be effective January 1, 2012.

Plan Description

The current plan consists of the employer's discretionary matching contribution to the 401(a) plan and the employee's contribution to the 457(b) plan. Employees become eligible to enter the plan once they have reached age 21 and have completed 90 days of service. Vesting is the portion of the City's discretionary matching contributions to the 401(a) plan that the employee has the right to receive and is based upon years of service with the City; one year – 25%, two years – 50%, three years 75%, and four years – 100%. Currently, the discretionary matching contribution made by the City is \$1 for each \$1 deferred up to 5% of the employee's compensation.

Distribution of benefits: Upon termination of employment, attainment of retirement age, death, or disability, participants may take their benefits in a lump sum or rollover.

The City's contribution to the plan was \$342,913 for the year ended December 31, 2020.

**NOTE 20: Jonesboro Baseball Boosters Agreement**

The Jonesboro Baseball Boosters have agreed to pay the City a total of \$675,000 over a five year period. Payments of \$135,000 will be due on November 1st for the years 2018 through 2022. These payments are to reimburse the City for paying for and installing turf at Joe Mack Campbell Park. The balance at December 31, 2020 was \$270,000.

**NOTE 21: Advertising and Promotion Tax Abatement**

The City of Jonesboro Advertising and Promotion Commission entered into an advertising and promotion tax abatement agreement with Jonesboro Hotel Partners, LLC (Organization) on February 14, 2018. Terms of the agreement state, the Commission agrees to reimburse 3% of the advertising and promotion taxes paid by the organization quarterly over a 10-year period but shall not exceed a total of \$2.5 million over said period. The organization agrees to use the funds received to assist the Commission in its mission of increasing the economic impact of visitors of the City of Jonesboro. The tax abatement was delayed until July 2021 due to corona virus related cancellations.

CITY OF JONESBORO, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020

**NOTE 22: Corona Virus (COVID-19)**

On March 11, 2020, the Governor of Arkansas issued Executive Order 20-03 declaring an emergency and ordered Arkansas Department of Health to take action to prevent the spread of coronavirus disease 2019 (COVID-19). On November 13, 2020, the City Received \$2,664,808 in federal aid from the Coronavirus Aid, Relief and Economic Securities (CARES) Act and on June 1, 2021, the City received \$7,789,521 in federal aid from the American Rescue Plan Act of 2021. The extent of the impact of COVID-19 on financial statements for future reporting periods remains uncertain.

CITY OF JONESBORO, ARKANSAS  
 COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -  
 REGULATORY BASIS  
 DECEMBER 31, 2020

Schedule 1

	SPECIAL REVENUE FUNDS							
	Emergency 911	Advertising and Promotion Commission	Federal Grants	Jonesboro Economic Transportation System	Community Development Block Grant	Airport Commission	Metropolitan Planning Organization	Cemetery
<b>ASSETS</b>								
Cash and cash equivalents	\$ 823,214	\$ 426,821	\$ 121,070	\$ 75,515	\$ 75,294	\$ 10,223,784	\$ 126,944	\$ 783,266
Investments								
Accounts receivable	8,849	37,145	173,021	5,605	67,807	6,760	28,123	963
Interfund receivables			12,637	528,147	25,172			
<b>TOTAL ASSETS</b>	<b>\$ 832,063</b>	<b>\$ 463,966</b>	<b>\$ 306,728</b>	<b>\$ 609,267</b>	<b>\$ 168,273</b>	<b>\$ 10,230,544</b>	<b>\$ 155,067</b>	<b>\$ 784,229</b>
<b>LIABILITIES AND FUND BALANCES</b>								
<b>Liabilities:</b>								
Accounts payable	\$ 15,521	\$ 1,000	\$ 338,324	\$ 23,775	\$ 9,922	\$ 122,496	\$ 2,159	\$ 40
Interfund payables			402,950	315,000	100,000			828
Settlements pending								
<b>Total Liabilities</b>	<b>15,521</b>	<b>1,000</b>	<b>741,274</b>	<b>338,775</b>	<b>109,922</b>	<b>122,496</b>	<b>2,159</b>	<b>868</b>
<b>Fund Balances:</b>								
Restricted	260,539	462,966		104,009	58,351	9,478,048	152,908	
Committed								783,361
Assigned	556,003			166,483		630,000		
Unassigned			(434,546)					
<b>Total Fund Balances</b>	<b>816,542</b>	<b>462,966</b>	<b>(434,546)</b>	<b>270,492</b>	<b>58,351</b>	<b>10,108,048</b>	<b>152,908</b>	<b>783,361</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 832,063</b>	<b>\$ 463,966</b>	<b>\$ 306,728</b>	<b>\$ 609,267</b>	<b>\$ 168,273</b>	<b>\$ 10,230,544</b>	<b>\$ 155,067</b>	<b>\$ 784,229</b>

CITY OF JONESBORO, ARKANSAS  
 COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -  
 REGULATORY BASIS  
 DECEMBER 31, 2020

Schedule 1

	CAPITAL PROJECTS FUND	TRUST FUNDS		CUSTODIAL FUND	Totals
	Capital Improvement	Nonuniformed Employee's Pension	Nonuniformed Employee's Defined Contribution Pension	Payroll	
<b>ASSETS</b>					
Cash and cash equivalents	\$ 1,318,392	\$ 67,989	\$ 18,802	\$ 39,303	\$ 14,100,394
Investments		11,234,345	2,359,265		13,593,610
Accounts receivable					328,273
Interfund receivables	110,243				676,199
<b>TOTAL ASSETS</b>	<b>\$ 1,428,635</b>	<b>\$ 11,302,334</b>	<b>\$ 2,378,067</b>	<b>\$ 39,303</b>	<b>\$ 28,698,476</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable	\$ 174,048				\$ 687,285
Interfund payables	1,698				820,476
Settlements pending				\$ 39,303	39,303
<b>Total Liabilities</b>	<b>175,746</b>			<b>39,303</b>	<b>1,547,064</b>
<b>Fund Balances:</b>					
Restricted		\$ 11,302,334	\$ 2,378,067		24,197,222
Committed					783,361
Assigned	1,252,889				2,605,375
Unassigned					(434,546)
<b>Total Fund Balances</b>	<b>1,252,889</b>	<b>11,302,334</b>	<b>2,378,067</b>		<b>27,151,412</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 1,428,635</b>	<b>\$ 11,302,334</b>	<b>\$ 2,378,067</b>	<b>\$ 39,303</b>	<b>\$ 28,698,476</b>

CITY OF JONESBORO, ARKANSAS  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -  
 REGULATORY BASIS  
 FOR THE YEAR ENDED DECEMBER 31, 2020

Schedule 2

	SPECIAL REVENUE FUNDS							
	Emergency 911	Advertising and Promotion Commission	Federal Grants	Jonesboro Economic Transportation System	Community Development Block Grant	Airport Commission	Metropolitan Planning Organization	Cemetery
REVENUES								
State aid			\$ 2,892	\$ 61,312		\$ 129,699		
Federal aid			3,656,802	724,132	\$ 705,131	204,139	\$ 103,372	
Sales taxes						29,906		
Interest	\$ 6,971	\$ 6,517		643		36,643	1,790	
Local permits and fees								\$ 43,858
Advertising and promotion taxes		547,865						
Employer/employee contributions								
911 fees	1,655,480							
Hangar leases and rentals						253,822		
Fuel commissions						74,547		
Bus fares				48,040				
Donations			379,088					
Insurance proceeds						11,188,407		
Net increase/(decrease) in fair value of investments								
Other			81,181	15,182		2,228	7,951	76
<b>TOTAL REVENUES</b>	<b>1,662,451</b>	<b>554,382</b>	<b>4,119,963</b>	<b>849,309</b>	<b>705,131</b>	<b>11,919,391</b>	<b>113,113</b>	<b>43,934</b>
EXPENDITURES								
Current:								
General government			2,849,584		326,826		129,675	
Law enforcement			478,388					
Highways and streets								
Public safety	1,401,912		196,369					
Sanitation			49,056					
Recreation and culture			222,607					
Social services			991,516		73,967			10,747
Advertising and promotion		532,672						
Community development					303,249			
Public transit				1,273,447				
Airport						3,060,363		
<b>TOTAL EXPENDITURES</b>	<b>1,401,912</b>	<b>532,672</b>	<b>4,787,520</b>	<b>1,273,447</b>	<b>704,042</b>	<b>3,060,363</b>	<b>129,675</b>	<b>10,747</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>260,539</b>	<b>21,710</b>	<b>(667,557)</b>	<b>(424,138)</b>	<b>1,089</b>	<b>8,859,028</b>	<b>(16,562)</b>	<b>33,187</b>
OTHER FINANCING SOURCES (USES)								
Transfers in				528,147		70,000	26,212	
Contribution from water department								
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>				<b>528,147</b>		<b>70,000</b>	<b>26,212</b>	
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	<b>260,539</b>	<b>21,710</b>	<b>(667,557)</b>	<b>104,009</b>	<b>1,089</b>	<b>8,929,028</b>	<b>9,650</b>	<b>33,187</b>
FUND BALANCES - JANUARY 1	556,003	441,256	233,011	166,483	57,262	1,179,020	143,258	750,174
FUND BALANCES - DECEMBER 31	<b>\$ 816,542</b>	<b>\$ 462,966</b>	<b>\$ (434,546)</b>	<b>\$ 270,492</b>	<b>\$ 58,351</b>	<b>\$ 10,108,048</b>	<b>\$ 152,908</b>	<b>\$ 783,361</b>

CITY OF JONESBORO, ARKANSAS  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -  
 REGULATORY BASIS  
 FOR THE YEAR ENDED DECEMBER 31, 2020

Schedule 2

	CAPITAL PROJECTS FUND	TRUST FUNDS		Totals
	Capital Improvement	Nonuniformed Employee's Pension	Nonuniformed Employee's Defined Contribution Pension	
REVENUES				
State aid				\$ 193,903
Federal aid				5,393,576
Sales taxes				29,906
Interest		\$ 31,532	\$ 87,197	171,293
Local permits and fees				43,858
Advertising and promotion taxes				547,865
Employer/employee contributions			342,913	342,913
911 fees				1,655,480
Hangar leases and rentals				253,822
Fuel commissions				74,547
Bus fares				48,040
Donations				379,088
Insurance proceeds				11,188,407
Net increase/(decrease) in fair value of investments		1,201,749	211,584	1,413,333
Other		1,056		107,674
<b>TOTAL REVENUES</b>		<b>1,234,337</b>	<b>641,694</b>	<b>21,843,705</b>
EXPENDITURES				
Current:				
General government	\$ 493,344	461,293	179,143	4,439,865
Law enforcement	21,375			499,763
Highways and streets	431,447			431,447
Public safety				1,598,281
Sanitation				49,056
Recreation and culture	2,580,584			2,803,191
Social services				1,076,230
Advertising and promotion				532,672
Community development				303,249
Public transit				1,273,447
Airport				3,060,363
<b>TOTAL EXPENDITURES</b>	<b>3,526,750</b>	<b>461,293</b>	<b>179,143</b>	<b>16,067,564</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(3,526,750)</b>	<b>773,044</b>	<b>462,551</b>	<b>5,776,141</b>
OTHER FINANCING SOURCES (USES)				
Transfers in				624,359
Contribution from water department	178,962			178,962
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>178,962</b>			<b>803,321</b>
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	<b>(3,347,788)</b>	<b>773,044</b>	<b>462,551</b>	<b>6,579,462</b>
FUND BALANCES - JANUARY 1	4,600,677	10,529,290	1,915,516	20,571,950
FUND BALANCES - DECEMBER 31	<b>\$ 1,252,889</b>	<b>\$ 11,302,334</b>	<b>\$ 2,378,067</b>	<b>\$ 27,151,412</b>



CITY OF JONESBORO, ARKANSAS  
NOTES TO SCHEDULES 1 AND 2  
DECEMBER 31, 2020

The following funds and descriptions represent all funds reported as other funds in the aggregate.

<u>Fund Name</u>	<u>Fund Description</u>
Emergency 911	Ark. Code Ann. § 12-10-318 established fund to receive fees collected by commercial mobile radio service providers for 911 emergency services.
Advertising and Promotion Commission	Ark. Code Ann. § 26-75-606 established fund to account for the tax levied on gross receipts of hotels, etc. Jonesboro Ordinance no. 73:2435 (May 21, 1973) established fund to account for the tax levied on gross receipts of hotels, restaurants, etc. The tax shall be used for the advertising and promoting of the city and its environs; construction, maintenance, and operation of a convention center, operation of tourist promotion facilities, and payment of principal and interest in connection with bonds issued.
Federal Grants	Established to account for federal grants to be used for specific purposes.
Jonesboro Economic Transportation System	Jonesboro Ordinance no. 05:211 (July 19, 2005) established fund to receive federal grant funds to provide community transportation system.
Community Development Block Grant	Jonesboro Ordinance no. 05:240 (April 5, 2005) established fund to receive grant funds for various city departments.
Airport Commission	Ark. Code Ann. §§ 14-359-101 - 121 established the Municipal Airport Commission to operate and manage the airport. All revenue derived from the operation of the airport or flying field, after paying the operating expenses and maintenance, shall be set aside and used for additional improvements on the airport or for the retirement of bonds and interest thereon issued or advancement made for the purchase and improvement of the airport or flying field.
Metropolitan Planning Organization	Established to account for grant revenue from the United States Department of Transportation that provides transportation planning for this region, which includes Jonesboro, Brookland, Bay, and Bono.
Cemetery	Jonesboro Ordinance no. 10-020 (May 4, 2010) established fund for cemetery maintenance.
Capital Improvement	Voters approved a 0.5% sales and use tax for financing capital improvements and Jonesboro Ordinance no. 00:1021 (May 15, 2000) established fund to account for the taxes and expenditures. Voters approved to remove the sales and use tax restriction on August 12, 2014. Sales and use tax is now assigned by the City for financing capital improvement expenditures.
Nonuniformed Employee's Pension	Established to account for employee retirement plan established pursuant to Internal Revenue Service code § 401(a).
Nonuniformed Employee's Defined Contribution Pension	Established to account for employee retirement plan established pursuant to Internal Revenue Service code §§ 401(a) and 457(b).
Payroll	Established to facilitate payment of payroll expenditures and related tax liabilities.

CITY OF JONESBORO, ARKANSAS  
OTHER INFORMATION  
SCHEDULE OF CAPITAL ASSETS  
DECEMBER 31, 2020  
(Unaudited)

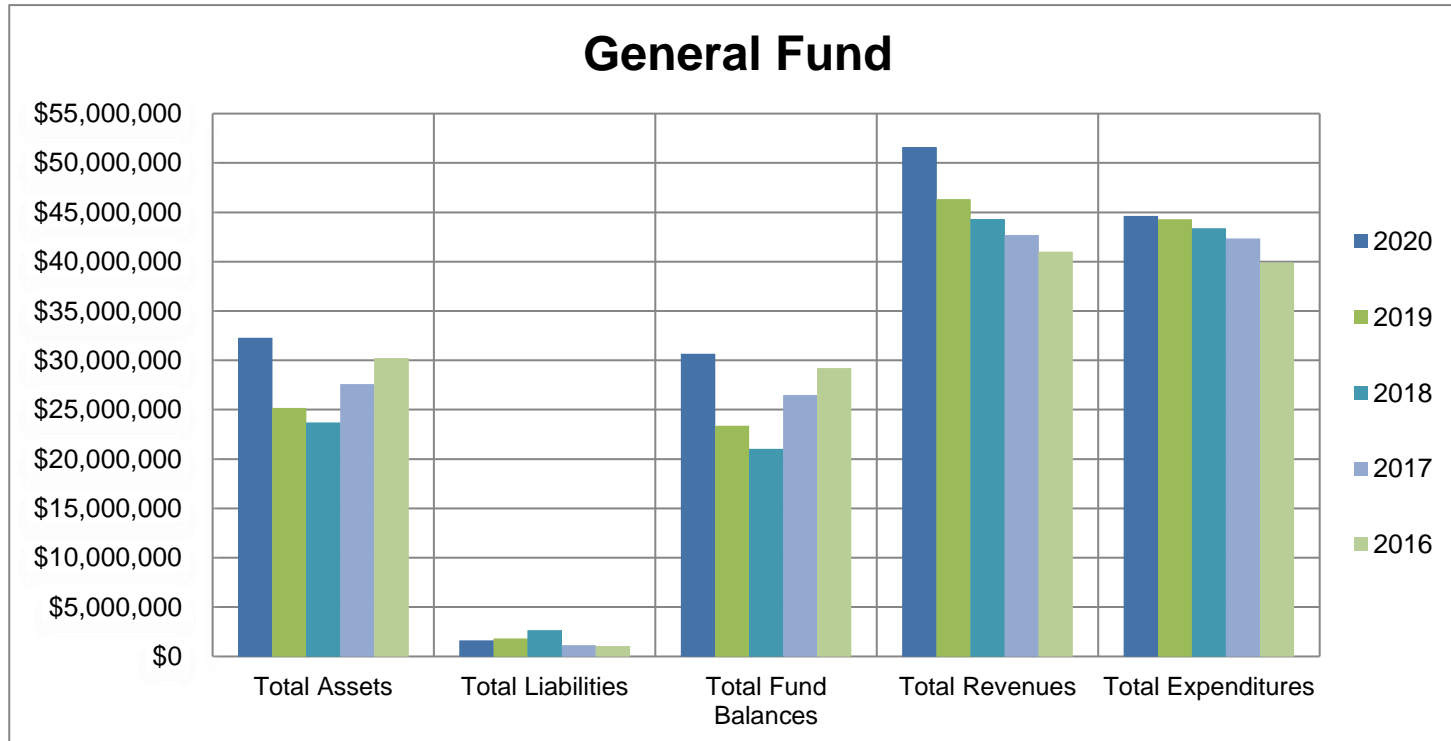
Schedule 3

	<u>December 31, 2020</u>
Land	\$ 20,978,384
Buildings	50,172,068
Equipment	50,129,631
Construction in progress	<u>6,886,297</u>
Total	<u>\$ 128,166,380</u>

CITY OF JONESBORO, ARKANSAS  
 SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS  
 DECEMBER 31, 2020  
 (Unaudited)

Schedule 4-1

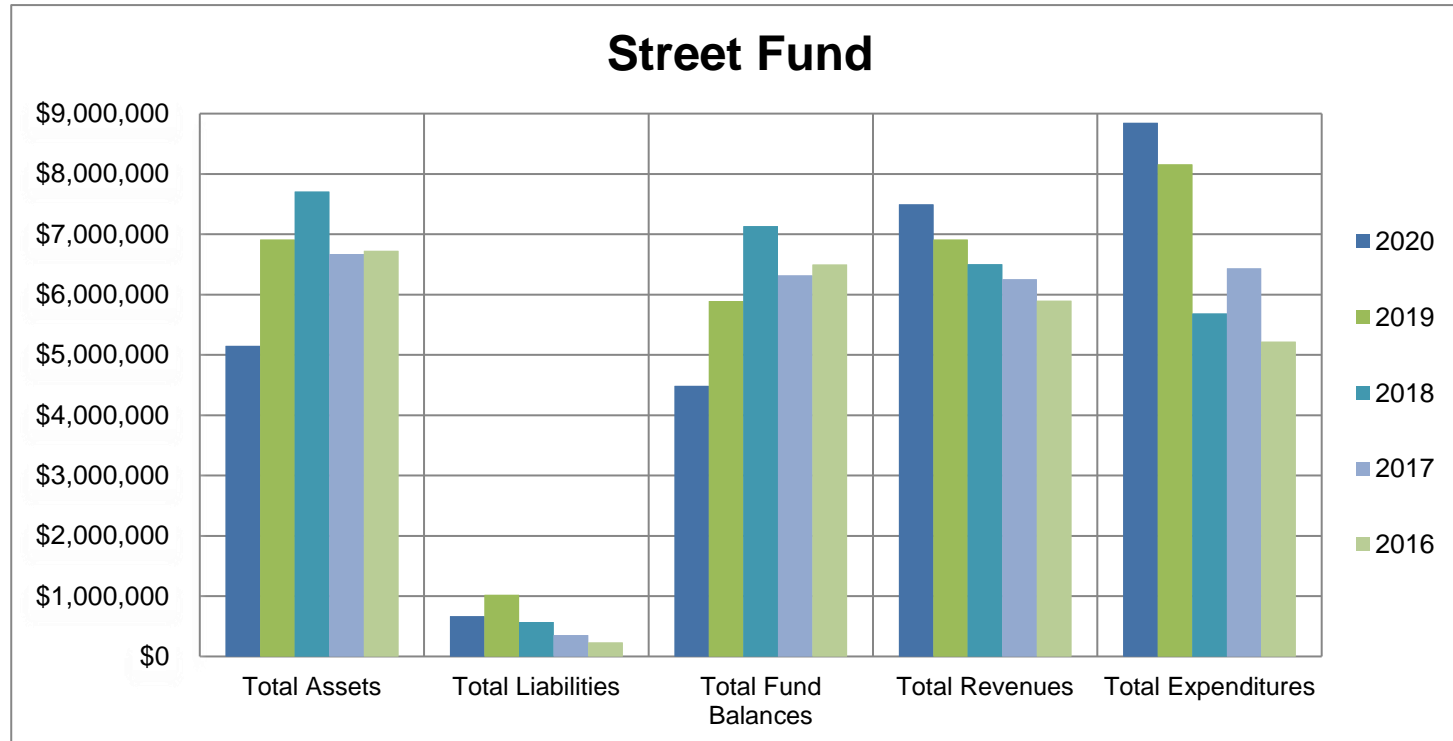
<u>General</u>	2020	2019	2018	2017	2016
Total Assets	\$ 32,264,927	\$ 25,161,626	\$ 23,673,181	\$ 27,580,830	\$ 30,223,747
Total Liabilities	1,596,592	1,814,246	2,651,203	1,115,700	1,042,054
Total Fund Balances	30,668,335	23,347,380	21,021,978	26,465,130	29,181,693
Total Revenues	51,608,581	46,323,984	44,321,725	42,693,320	41,008,983
Total Expenditures	44,621,192	44,265,798	43,377,905	42,316,617	39,889,643
Total Other Financing Sources/Uses	424,826	267,216	(6,386,972)	(3,093,266)	(8,169,340)



CITY OF JONESBORO, ARKANSAS  
 SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - STREET FUND - REGULATORY BASIS  
 DECEMBER 31, 2020  
 (Unaudited)

Schedule 4-2

<u>Street</u>	2020	2019	2018	2017	2016
Total Assets	\$ 5,151,587	\$ 6,911,718	\$ 7,703,821	\$ 6,670,281	\$ 6,725,086
Total Liabilities	667,179	1,021,595	571,329	355,661	230,099
Total Fund Balances	4,484,408	5,890,123	7,132,492	6,314,620	6,494,987
Total Revenues	7,492,288	6,912,792	6,503,026	6,250,450	5,899,323
Total Expenditures	8,848,484	8,155,161	5,685,154	6,430,817	5,216,303
Total Other Financing Sources/Uses	(528,147)				



CITY OF JONESBORO, ARKANSAS  
 SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS  
 DECEMBER 31, 2020  
 (Unaudited)

Schedule 4-3

<u>Other Funds in the Aggregate</u>	2020	2019	2018	2017	2016
Total Assets	\$ 28,698,476	\$ 21,064,391	\$ 19,297,291	\$ 24,890,337	\$ 23,394,544
Total Liabilities	1,547,064	567,039	703,736	1,169,608	1,055,500
Total Fund Balances	27,151,412	20,497,352	18,593,555	23,720,729	22,339,044
Total Revenues	21,843,705	12,131,553	7,755,386	9,151,820	9,435,065
Total Expenditures	16,067,564	10,660,540	19,919,532	11,481,893	13,074,947
Total Other Financing Sources/Uses	803,321	432,784	7,036,972	3,711,758	9,269,340

